

Instructional Materials Considerations

School Year 2025–26

Instructional Materials Adoption Steps for Local Districts

Engage your board and stakeholders

Engage your local board and ratify the Certification of Provision of Instructional Materials and any local procurement policies for materials.

Build your transition plan

Build and begin executing an instructional materials transition plan if adopting new instructional materials.

Summer professional learning and orientation

Connect with a Strong Foundations Approved Provider (such as your ESC) for summer product training and orientation.



Review IMRA reports

Full reports and recommendations are available at im.tea.texas.gov



Review Materials

Districts may request samples from publishers or access online views of the materials.



Submit requisition in EMAT

Submit order for materials in the EMAT platform utilizing the new entitlement funding.



Receive print shipments

Once print materials are delivered, distribute the materials to campuses.

Annual Certification of Provision of Instructional Materials

LEAs are required to **certify annually** to the State Board of Education (SBOE) and the commissioner that students have access to instructional materials covering all Texas Essential Knowledge and Skills (TEKS) for all required subjects, except physical education, per [TEC 31.1011](#).

The 2025–26 Certification Survey includes a section that allows an LEA to certify that they meet the requirement to protect against access to obscene or harmful content in compliance with:

- the (i) Children's Internet Protection Act (Pub. L. No. 106-554);
- (ii) Section 28.0022;
- (iii) Section 43.22, Penal Code; and
- (iv) any other law or regulation that protects students from obscene or harmful content.

The Certification of Provision of Instructional Materials must be **ratified by local trustees in an open board meeting**. New instructional materials funds become available only after submission of the certification, so we recommend that you certify and submit as soon as possible.

Note: A To The Administrator (TAA) and the link to complete certification will be live on February 27, 2025. Further information can be found on the [Certification of Provision of Instructional Materials web page](#).

Three-Cueing Can Not Be Present in K–3 Instructional Materials

TEA [outlined steps](#) for districts to evaluate their phonics materials and to ensure compliance with current statutes and rules. Districts were told to review the [List of Compliant Phonics Programs](#) and the [phonics FAQs](#) and evaluate their current approach to phonics instruction to ensure compliance.

If currently adopted materials did not comply, districts were encouraged to:

- select new materials from the list on the Texas Resource Review website;
- modify currently adopted materials to address areas of non-compliance; or
- select materials that were not reviewed if they are determined to be compliant after local review.

The new [List of IMRA-Approved Instructional Materials](#) provides additional phonics products that can be used to meet the phonics requirements.



If your phonics products are not compliant with phonics rules, please look for an upcoming recorded webinar and office hours on options for your district in March 2025. Details will be included in the upcoming TAA on TEKS Certification, being sent February 27.

The SBOE Established a Multi-Year Plan to Complete Reviews of Instructional Materials

Cycle 2024	Cycle 2025	Cycle 2026	Cycle 2027	Cycle 2028	Cycle 2029	Cycle 2030	Cycle 2031
Materials in classrooms SY 2025–26	Materials in classrooms SY 2026–27	Materials in classrooms SY 2027–28	Materials in classrooms SY 2028–29	Materials in classrooms SY 2029–30	Materials in classrooms SY 2030–31	Materials in classrooms SY 2031–32	Materials in classrooms SY 2032–33
Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • ELAR K–5 • SLAR K–5 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • ELAR K–5 • SLAR K–5 Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–5 • SLAR K–5 Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–5 • SLAR K–5 Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) • CTE (Batch 2) • Languages Other Than English (LOTE) 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–5 • SLAR K–5 Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) • CTE (Batch 2) • CTE (Batch 3) • Languages Other Than English (LOTE) • Religious Literature 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–12 • SLAR K–6 • Science K–12 • Social Studies K–12 Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) • CTE (Batch 2) • CTE (Batch 3) • Languages Other Than English (LOTE) • Religious Literature 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–12 • SLAR K–6 • Science K–12 • Social Studies K–12 • Prekindergarten Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) • CTE (Batch 2) • CTE (Batch 3) • Languages Other Than English (LOTE) • Religious Literature • Health • Physical Education 	Foundation Subjects <ul style="list-style-type: none"> • Math K–12 • Math Advanced • ELAR K–12 • SLAR K–6 • Science K–12 • Social Studies K–12 • Prekindergarten Supplemental Materials <ul style="list-style-type: none"> • Math Supplemental • RLA Supplemental Enrichment Subjects <ul style="list-style-type: none"> • Positive Character Traits • Fine Arts • CTE (Batch 1) • CTE (Batch 2) • CTE (Batch 3) • Languages Other Than English (LOTE) • Religious Literature • Health • Physical Education

Each year IMRA reviews will cumulatively expand to include more courses and categories of instructional materials.

Bluebonnet Learning Instructional Materials EMAT Funding and Ordering

EMAT Refresh

EMAT is the state's online instructional materials ordering system.

In December, the EMAT system was updated so LEAs could view new funding entitlements alongside their IMTA funds.



	Total Funds	Funds Used	Available Funds
Instructional Materials and Technology Allotment*	\$2,024,204.06	\$0.00	\$2,024,204.06
SBOE-Approved Instructional Materials Entitlement*	\$863,132.00	\$0.00	\$863,132.00
State-Developed Open Education Resource Entitlement	\$204,426.00	\$0.00	\$204,426.00

View [Instructional Materials \(IM\) Funding](#) to learn about the IMTA and new entitlement funds, including access to the IM Funding webinar.



School Year **2024-2025** Allotment Report [Go back to Start Page Allotment](#)

Instructional Materials and Technology Allotment*
Current Biennium includes SY 2023-2024 - 2024-2025

Biennial Allotment	\$2,021,414.46	Total Allotment	\$2,024,204.06
Carryover Funds	\$0.00	Requisitions: Completed	\$0.00
Adjustments	\$2,789.60	Pending	\$0.00
Total Allotment	\$2,024,204.06	Disbursements: Completed	\$0.00
		Pending	\$0.00
		Allotment Used	\$0.00
		Allotment Remaining	\$2,024,204.06



SBOE-Approved Instructional Materials Entitlement*
Current Entitlement for SY 2024 - 2025

Annual Entitlement	\$408,852.00	Total Allotment	\$863,132.00
Carryover Funds	\$454,280.00	Requisitions: Completed	\$0.00
Adjustments	\$0.00	Pending	\$0.00
Total Allotment	\$863,132.00	Pending Allotment Used	\$0.00
		Allotment Remaining	\$863,132.00



State-Developed Open Education Resource Entitlement
Current Entitlement for SY 2024 - 2025

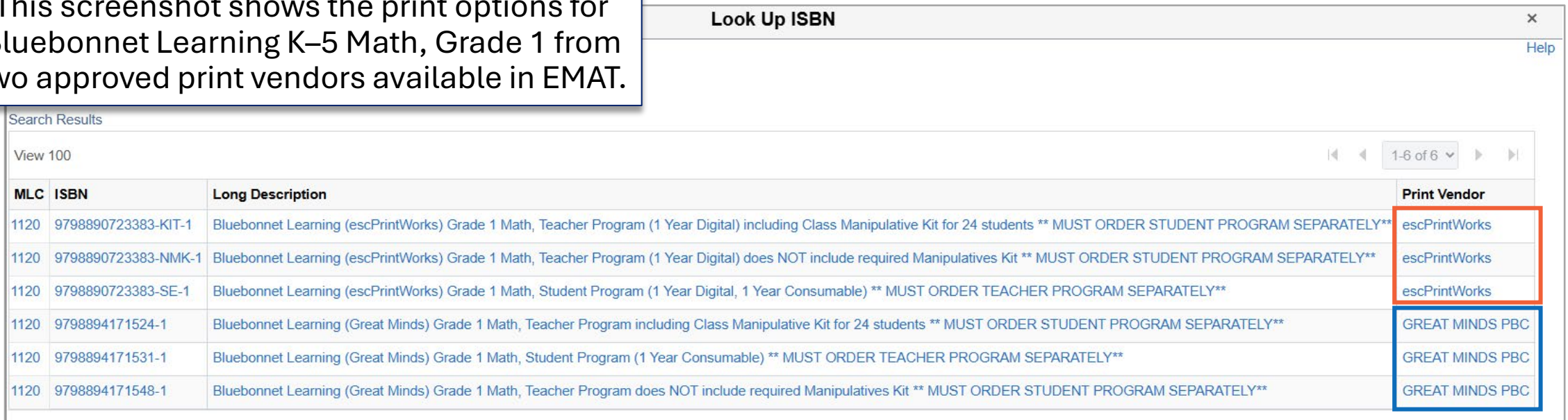
Annual Entitlement	\$204,426.00	Total Allotment	\$204,426.00
Adjustments	\$0.00	Requisitions: Completed	\$0.00
		Pending	\$0.00
Total Allotment	\$204,426.00	Pending Allotment Used	\$0.00
		Allotment Remaining	\$204,426.00

First-Year Ordering Requirements for Bluebonnet Learning

An **initial purchase** of Bluebonnet Learning instructional materials **must include all components** of the product. After all components have been initially purchased, a LEA may purchase individual components.

- It's important to note that the teacher **AND** student program must be purchased together in one requisition.

This screenshot shows the print options for Bluebonnet Learning K–5 Math, Grade 1 from two approved print vendors available in EMAT.



MLC	ISBN	Long Description	Print Vendor
1120	9798890723383-KIT-1	Bluebonnet Learning (escPrintWorks) Grade 1 Math, Teacher Program (1 Year Digital) including Class Manipulative Kit for 24 students ** MUST ORDER STUDENT PROGRAM SEPARATELY**	escPrintWorks
1120	9798890723383-NMK-1	Bluebonnet Learning (escPrintWorks) Grade 1 Math, Teacher Program (1 Year Digital) does NOT include required Manipulatives Kit ** MUST ORDER STUDENT PROGRAM SEPARATELY**	escPrintWorks
1120	9798890723383-SE-1	Bluebonnet Learning (escPrintWorks) Grade 1 Math, Student Program (1 Year Digital, 1 Year Consumable) ** MUST ORDER TEACHER PROGRAM SEPARATELY**	escPrintWorks
1120	9798894171524-1	Bluebonnet Learning (Great Minds) Grade 1 Math, Teacher Program including Class Manipulative Kit for 24 students ** MUST ORDER STUDENT PROGRAM SEPARATELY**	GREAT MINDS PBC
1120	9798894171531-1	Bluebonnet Learning (Great Minds) Grade 1 Math, Student Program (1 Year Consumable) ** MUST ORDER TEACHER PROGRAM SEPARATELY**	GREAT MINDS PBC
1120	9798894171548-1	Bluebonnet Learning (Great Minds) Grade 1 Math, Teacher Program does NOT include required Manipulatives Kit ** MUST ORDER STUDENT PROGRAM SEPARATELY**	GREAT MINDS PBC

Learn more about instructional materials procurement at [EMAT Overview and Training](#).

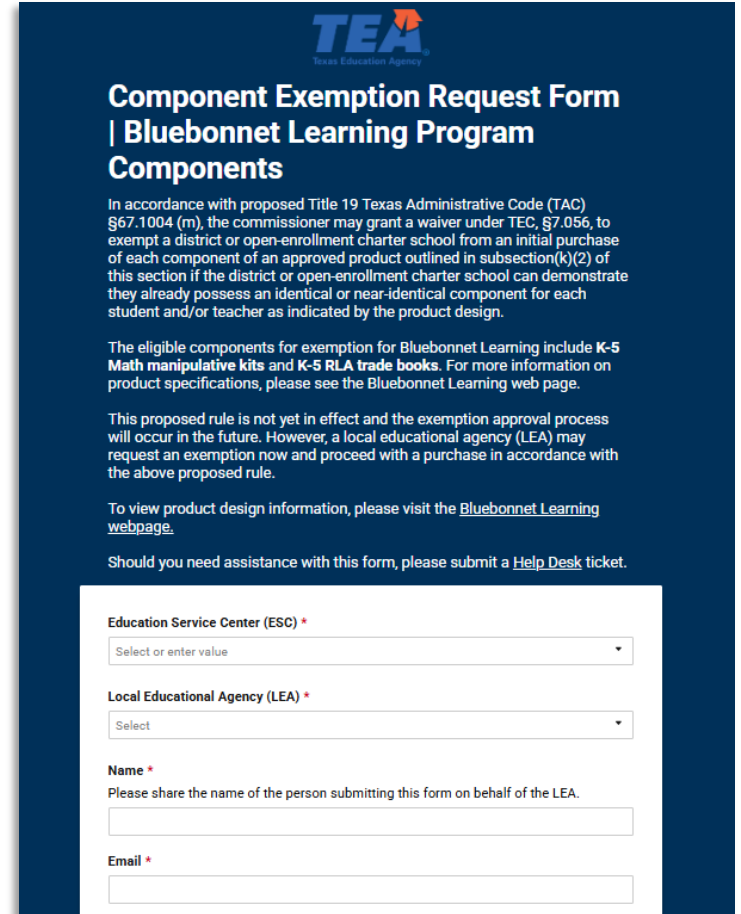
Submit questions using the [Instructional Materials Help Desk](#).

Component Exemption Request Form

- LEAs may submit a [Component Exemption Request Form](#) should they already possess an identical or near-identical component for each student and/or teacher
- Eligible components:
 - Bluebonnet Learning K–5 Math manipulative kits
 - Bluebonnet Learning K–5 RLA trade books



Learn more at [Bluebonnet Learning](#).



TEA
Texas Education Agency

Component Exemption Request Form | Bluebonnet Learning Program Components

In accordance with proposed Title 19 Texas Administrative Code (TAC) §67.1004 (m), the commissioner may grant a waiver under TEC, §7.056, to exempt a district or open-enrollment charter school from an initial purchase of each component of an approved product outlined in subsection(k)(2) of this section if the district or open-enrollment charter school can demonstrate they already possess an identical or near-identical component for each student and/or teacher as indicated by the product design.

The eligible components for exemption for Bluebonnet Learning include **K-5 Math manipulative kits** and **K-5 RLA trade books**. For more information on product specifications, please see the Bluebonnet Learning web page.

This proposed rule is not yet in effect and the exemption approval process will occur in the future. However, a local educational agency (LEA) may request an exemption now and proceed with a purchase in accordance with the above proposed rule.

To view product design information, please visit the [Bluebonnet Learning webpage](#).

Should you need assistance with this form, please submit a [Help Desk](#) ticket.

Education Service Center (ESC) *
Select or enter value

Local Educational Agency (LEA) *
Select

Name *
Please share the name of the person submitting this form on behalf of the LEA.

Email *

OER Transition Plan for Bluebonnet Learning

For a school district to qualify for the State-Developed OER (\$20) Entitlement for additional instructional materials procurement funding for Bluebonnet Learning, the school district's Board of Trustees **must** adopt an OER Transition Plan.

A transition plan is required when:

- initially adopting SBOE-approved instructional materials for any grade level or subject/course; or
- expanding implementation of SBOE-approved instructional materials to additional campuses and/or grade levels.

Note: Any school district participating in Strong Foundations Implementation for Bluebonnet Learning is **not required** to adopt a transition plan.



Open Education Resources (OER) Transition Plan for Bluebonnet Learning Instructional Materials

Overview

The OER Transition Plan for Bluebonnet Learning Instructional Materials is designed to support local educational agencies (LEAs) in the planning, execution, monitoring, and evaluation of the adoption and implementation of State Board of Education (SBOE)-approved, state-developed OER instructional materials known as Bluebonnet Learning. The OER Transition Plan for Bluebonnet Learning Instructional Materials complies with Texas Administrative Code (TAC) §67.1315 for access to the funding entitlement in Texas Education Code (TEC), §48.308.

Each section of this transition plan provides context for action items, key questions to consider, and additional resources to support the development of a strong and effective transition plan. Read all the information provided carefully and provide clear, detailed responses under each 'TAKE ACTION' area.

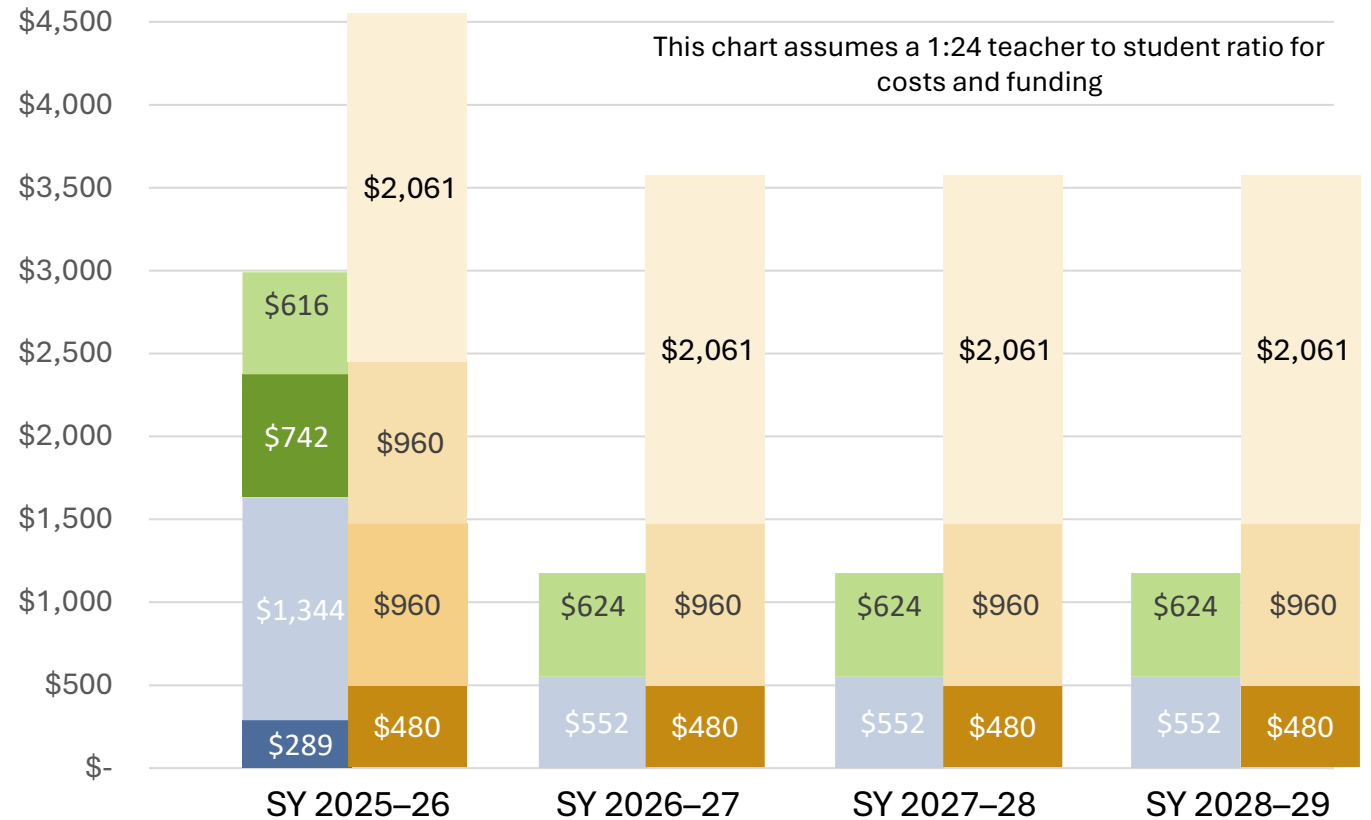


Review the OER Transition Plan Resources on [House Bill 1605 Webinar Series](#).

Bluebonnet Learning Cost of Materials Over Time

As with many instructional materials purchases, there are upfront costs for durable components in the first year of implementation. In addition, there are ongoing costs of consumables to support implementation year after year.

The chart to the right illustrates the **average cost** of printed materials for Bluebonnet Learning K-5 RLA and Math per classroom over time against the new entitlement funding.



- Costs for Math instructional materials for a classroom each year
 - Student Materials Costs (24 Students)
 - Teacher Materials (1 Teacher)
- Costs for RLA instructional materials for a classroom each year
 - Student Materials Costs (24 Students)
 - Teacher Materials (1 Teacher)

- New funding each year for 24 students
 - IMTA Estimated
 - SBOE Entitlement \$40
 - SBOE Entitlement \$40 (FY23)
 - OER Entitlement \$20

Use the Print Cost calculator tool to estimate print materials costs for your district and compare it to your estimated instructional materials entitlement funding.

Print Cost Calculator Tool for Bluebonnet Learning

Use this calculator to estimate print materials costs for the Bluebonnet Edition 1 Products. Input data in any of the beige cells.

Select Your District	Select One	*FY24 \$40 Entitlement	#N/A	K-5 Math	\$8,147
District Enrollment As of October 2023	#N/A	*FY25 \$40 Entitlement	#N/A	Secondary Math	\$2,088
		*FY25 \$20 Entitlement	#N/A	K-3 Foundational Skills Only	\$0
		*Total Available Funding	#N/A	K-5 RLA	\$10,084
				Total Spend 1 Year Initial Investment	\$20,319 + Shipping & Handling
				Total Annual Consumable Costs	\$8,766 + Shipping & Handling

Inputs for formula Bluebonnet Learning

Product: **K-5 Math**

	Kindergarten	First Grade	Second Grade	Third Grade	Fourth Grade	Fifth Grade
Count of Teachers	1	1	1	1	1	1
Count of Students	24	24	24	24	24	24
Manipulative Kits Included? (Required for year 1)	Yes	Yes	Yes	Yes	Yes	Yes
Cost of Teacher Editions	\$933	\$468	\$785	\$684	\$1,000	\$581
Cost of Student Editions	\$552	\$576	\$696	\$648	\$624	\$400
Total Initial Investment (Year 1)	\$1,485	\$1,044	\$1,481	\$1,332	\$1,624	\$1,181
Annual Consumable Costs (Year 2 and Beyond)	\$552	\$576	\$696	\$648	\$624	\$400
Total Costs Over 4 Years	\$3,141	\$2,772	\$3,569	\$3,420	\$3,496	\$2,981
Sum of District Order for K-5 - Year 1	\$8,147					
Sum of District Order for K-5 - Year 2	\$3,744					

Inputs for formula Bluebonnet Learning

Product: **Secondary Math**

	Sixth Grade	Seventh Grade	Eighth Grade	Algebra I
Count of Teachers	1	1	1	1
Count of Students	30	30	30	30
Cost of Teacher Editions	\$103	\$92	\$91	\$92
Cost of Student Editions	\$489	\$420	\$420	\$390
Total Initial Investment (Year 1)	\$583	\$512	\$511	\$482
Annual Consumable Costs (Year 2 and Beyond)	\$489	\$420	\$420	\$390
Total Costs Over 4 Years	\$2,023	\$1,772	\$1,771	\$1,652
Sum of District Order for K-5 - Year 1	\$2,088			
Sum of District Order for K-5 - Year 2	\$1,710			

Inputs for formula Bluebonnet Learning

Product: **K-5 RLA**

	Kindergarten	First Grade	Second Grade	Third Grade	Fourth Grade	Fifth Grade
Count of Teachers	1	1	1	1	1	1
Count of Students	24	24	24	24	24	24
Trade Books Included? (Required for year 1)	Yes	Yes	Yes	Yes	Yes	Yes
Big Books for K & 1? (Optional for year 1)	Yes	Yes	Yes	Yes	Yes	Yes
Cost of Teacher Editions	\$550	\$514	\$340	\$281	\$169	\$166
Cost of Student Editions	\$1,488	\$720	\$792	\$2,472	\$1,680	\$912
Total Initial Investment (Year 1)	\$2,038	\$1,234	\$1,132	\$2,753	\$1,849	\$1,078
Annual Consumable Costs (Year 2 and Beyond)	\$720	\$504	\$552	\$720	\$408	\$408
Total 4 year costs	\$4,198	\$2,746	\$2,788	\$4,913	\$3,073	\$2,302
Sum of District Order for K-5 - Year 1	\$10,084					
Sum of District Order for K-5 - Year 2	\$3,312					

Inputs for formula - NOTE - Only enter counts if you need a standalone Phonics product. Bluebonnet Learning

Product: **K-3 Foundational Skills**

	Kindergarten	First Grade	Second Grade	Third Grade
Count of Teachers	0	0	0	0
Count of Students	0	0	0	0
Big Books for K & 1? (Optional for year 1)	Yes	Yes	Yes	Yes
Cost of Teacher Editions	\$0	\$0	\$0.00	\$0.00
Cost of Student Editions	\$0.00	\$0.00	\$0.00	\$0.00
Total Initial Investment (Year 1)	\$0.00	\$0.00	\$0.00	\$0.00
Annual Consumable Costs (Year 2 and Beyond)	\$0.00	\$0.00	\$0.00	\$0.00
Total 4 year costs	\$0.00	\$0.00	\$0.00	\$0.00
Sum of District Order for K-3 - Year 1	\$0.00			
Sum of District Order for K-3 - Year 2	\$0.00			

*Estimates based on available data from ASKTED. Actual enrollment data and entitlements may vary. Check EMF to verify your actual district entitlement amounts.

Download the [Bluebonnet Learning Print Cost Calculator Tool](#)



Pilot Instructional Materials

Aprendizaje Bluebonnet, the Spanish instructional materials that align with the English versions of Bluebonnet Learning, will be available as pilot instructional materials in 2025.

- You can purchase the print materials directly with an approved print provider, but the pilot instructional materials will **not be** available for requisition in EMAT.
- **Pricing for the Spanish pilot print run is currently being determined and will be different than the English language pricing;** reach out directly to approved print providers in the coming weeks for further detail.
- Sample units are currently available on [Bluebonnet Learning](#).

Please note that errors are to be expected with pilot instructional materials. In addition, LEAs will need to repurchase Aprendizaje Bluebonnet instructional materials in school year 2026–27 if it becomes SBOE-approved through the IMRA process.

Helpful Resources

Web Page Name	Web Page Link
SBOE IMRA Web Page	https://sboe.texas.gov/imra
Procure Instructional Materials in EMAT Web Page	https://tea.texas.gov/academics/instructional-materials/procure-instructional-materials-in-emat
TEA Instructional Materials Web Page	https://tea.texas.gov/academics/instructional-materials
HB 1605 and IMRA Web Page	https://tea.texas.gov/academics/instructional-materials/house-bill-1605
HB 1605 FAQ Web Page	https://tea.texas.gov/academics/instructional-materials/house-bill-1605/house-bill-1605-faqs
HB 1605 Webinar Series Web Page	https://tea.texas.gov/academics/instructional-materials/house-bill-1605/house-bill-1605-webinar-series
Instructional Materials Terminology Web Page	https://tea.texas.gov/academics/instructional-materials/instructional-materials-terminology
Instructional Materials Funding Web Page	https://tea.texas.gov/academics/instructional-materials/state-adopted-instructional-materials/instructional-materials-and-technology-allotment
Instructional Materials Help Desk	https://helpdesk.tea.texas.gov/InstructionalMaterialsImplementation/
IMRA Process Components Document	https://tea.texas.gov/academics/instructional-materials/imra-process-components.pdf



Appendix

K–5 Math Components List

Teacher Materials



**Program and
Implementation
Guide**



**Grade-Level,
Module-Specific
Teacher Editions**



**ADSY Teacher
Edition**



**Grade-Level
Assessments**



**Manipulative Kit
(up to 24 students)**

Digital-Only Materials

- Course Guide
- Component Navigation Guide
- Manipulative Kit List
- Metadata Assessment Files
- Family Guides (English and Spanish)

Student Materials



**Learn
Student Editions**



**Practice
Student Editions**



**Succeed
Student Editions**

Digital-Only Materials

- Digital Assessments

K–5 Reading Language Arts (RLA) Components List

Teacher Materials



Program and Implementation Guide



Teacher Guide

K 1 2
3 4 5



Image Card Sets

K 1 2
3 4 5



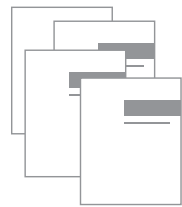
Emoji, Character, and Setting Card Sets

5



Inventors Kit

4



Authentic Text Collections (Trade books)

K 1 2
3 4 5

Digital-Only Materials

- Flip Books (K, 1, 2, 3)
- Decodable Passage Supplements (3)
- Essential Questions and Prompts
- Component Navigation Guide
- Fluency Supplements (4, 5)
- Pacing, Scope, and Sequence Guide
- Unit and Lesson Internalization Protocols
- Observation Tools
- Independent Reading Guide
- Metadata Assessment Files
- Exit Tickets (3, 4, 5)
- Family Support Letters (English and Spanish)

Student Materials



Activity Book

K 1 2
3 4 5



Student Reader

3 4 5



Student Anthology

4 5



Novels

4 5

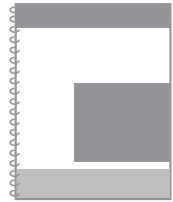
Digital-Only Materials

- Digital Assessments

Note: K–5 RLA instructional materials also include all components of K–3 Foundational Skills.

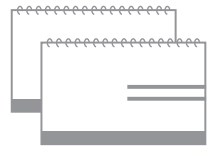
Foundational Skills Components List

Teacher Materials



Teacher Guide

K 1 2 3



Consonant and Vowel Code Flip Books

1 2



Spelling Cards

1 2 3



Large Letter Cards

K 1



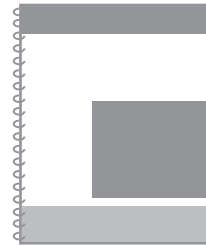
Small Letter Cards

K



Timeline Cards

2



Big Book

K 1



Blended Picture Cards

K



Sound Cards and Posters

K

Digital-Only Materials

- Pacing, Scope, and Sequence Guide
- Unit and Lesson Internalization Protocols
- Observation Tools
- Metadata Assessment Files
- Family Support Letters (English and Spanish)

Student Materials



Activity Book

K 1 2 3



Individual Code Charts

1 2



Chaining Folder

K



Picture Reader

K



Student Reader

K 1 2 3

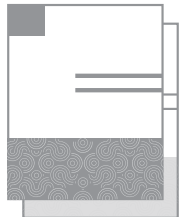
Note: K–5 RLA Program and Implementation Guide is the same for K–3 Foundational Skills.

Secondary Mathematics Components List (Grades 6-8 and Algebra I)

Teacher Materials



Program and Implementation Guide



Grade-Level Teacher Edition Volumes 1 and 2



Skills Practice



Assessments

Digital-Only Materials

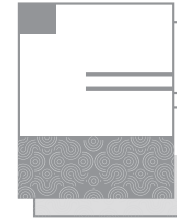
Program-Level:

- Materials Guide
- Observation Tool
- Student Work Analysis Protocols
- Module/Topic and Lesson Internalization Protocols
- Content Organization

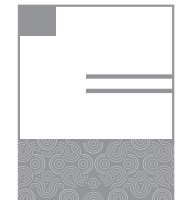
Course-Level:

- Materials List
- Year-at-a-Glances (165- and 150-day)
- Scope and Sequences (165- and 150-day)
- 150-day Topic Pacing Guide
- Problem-Solving Model Graphic Organizer
- Texas Essential Knowledge and Skills (TEKS) Summary
- English Language Proficiency Standards (ELPS) Summary
- Standards Overview
- Metadata Assessment Files
- Assessment Reflection
- Family Guides (English

Student Materials



Student Edition Volumes 1 and 2



Skills Practice

Digital-Only Materials

- Digital Assessments